

*The Honorable Ricardo S. Martinez*

**UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE**

UNITED STATES OF AMERICA, *et al.*,

Plaintiffs,

v.

STATE OF WASHINGTON, *et al.*,

Defendants.

**Case No. C70-9213  
Subproceeding: 17-03**

**STIPULATED PROTECTIVE ORDER  
AS TO STILLAGUAMISH  
FINANCIAL INFORMATION**

**NOTE ON MOTION CALENDAR:  
November 16, 2020**

STILLAGUAMISH TRIBE OF INDIANS,

Petitioner(s),

v.

STATE OF WASHINGTON, *et al.*,

Respondent(s).

1 Petitioner Stillaguamish Tribe of Indians (“Stillaguamish”) and Respondent Upper Skagit  
2 Indian Tribe (“Upper Skagit”) (collectively, “parties”) hereby jointly agree and stipulate as  
3 follows.

4 1. PURPOSES AND LIMITATIONS

5 A Fed. R. Civ. P. 30(b)(6) deposition is scheduled for November 17, 2020, by Upper Skagit  
6 of Stillaguamish. The deposition would have involved discussion of Topic 2 which sought the  
7 financial condition of Stillaguamish since 1976. Discovery of this Topic 2 would have involved  
8 discussion of sensitive, confidential, and proprietary information involving, among other things,  
9 Stillaguamish’s finances and revenues from its business enterprises.

10 The parties have reached an agreement that will result in the withdrawal of Topic 2 by  
11 Upper Skagit. Stillaguamish will make available for inspection and note taking within the next 21  
12 calendar days from today’s date, at a mutually convenient place the Report of Independent  
13 Auditor's Report and Financial Statements with Supplemental Information for FY 2000-2017.  
14 Stillaguamish will stipulate, solely for the purposes of any motion to dismiss (or for judgment on)  
15 Upper Skagit’s affirmative defense of laches and for no other purpose, that the Court should treat  
16 as true Upper Skagit’s allegation that Stillaguamish had the financial means to pursue the  
17 gravamen of this sub-proceeding by 2001. Further, Stillaguamish agrees to provide the above-  
18 referenced documents three weeks before defendant’s pretrial statement is due if there is not by  
19 that date a ruling dismissing or granting Stillaguamish judgment on the defense (on or about April  
20 15, 2021, based on the current Court order).

21 Accordingly, the parties hereby stipulate to and petition the Court to enter the following  
22 Stipulated Protective Order. The parties acknowledge that this agreement is generally consistent  
23 with LCR 26(c), a redline version of which is filed herewith. It does not confer blanket protection  
24 on all disclosures or responses to discovery, the protection it affords from public disclosure and  
25 use extends only to the limited information or items that are entitled to confidential treatment under  
26

1 the applicable legal principles, and it does not presumptively entitle parties to file confidential  
2 information under seal.

3 2. “CONFIDENTIAL” MATERIAL

4 “Confidential” material shall include the following documents and tangible things  
5 produced, or otherwise exchanged: the Stillaguamish Report of Independent Auditor's Report and  
6 Financial Statements with Supplemental Information for FY 2000-2017.

7 3. SCOPE

8 The protections conferred by this agreement cover not only confidential material (as  
9 defined above), but also (1) any information copied or extracted from confidential material; (2) all  
10 copies, excerpts, summaries, or compilations of confidential material; and (3) any testimony,  
11 conversations, or presentations by parties or their counsel that might reveal confidential material.

12 However, the protections conferred by this agreement do not cover information that is in  
13 the public domain or becomes part of the public domain through trial or otherwise.

14 4. ACCESS TO AND USE OF CONFIDENTIAL MATERIAL

15 4.1 Basic Principles. A receiving party may use confidential material that is disclosed  
16 or produced by another party or by a non-party in connection with this case only for prosecuting,  
17 defending, or attempting to settle this litigation. Confidential material may be disclosed only to the  
18 categories of persons and under the conditions described in this agreement. Confidential material  
19 must be stored and maintained by a receiving party at a location and in a secure manner that ensures  
20 that access is limited to the persons authorized under this agreement.

21 4.2 Disclosure of “CONFIDENTIAL” Information or Items. Unless otherwise ordered  
22 by the court or permitted in writing by the designating party, a receiving party may disclose any  
23 confidential material only to:

24 (a) the receiving party's counsel of record in this action, as well as employees  
25 of counsel to whom it is reasonably necessary to disclose the information for this litigation;  
26

1 (b) the officers, directors, and employees (including in house counsel) of the  
2 receiving party to whom disclosure is reasonably necessary for this litigation, unless the parties  
3 agree that a particular document or material produced is for Attorney's Eyes Only and is so  
4 designated;

5 (c) experts and consultants to whom disclosure is reasonably necessary for this  
6 litigation and who have signed the "Acknowledgment and Agreement to Be Bound" (Exhibit A);

7 (d) the court, court personnel, and court reporters and their staff;

8 (e) copy or imaging services retained by counsel to assist in the duplication of  
9 confidential material, provided that counsel for the party retaining the copy or imaging service  
10 instructs the service not to disclose any confidential material to third parties and to immediately  
11 return all originals and copies of any confidential material;

12 (f) the author or recipient of a document containing the information or a  
13 custodian or other person who otherwise possessed or knew the information.

14 4.3 Filing Confidential Material. Before filing confidential material or discussing or  
15 referencing such material in court filings, the filing party shall confer with the designating party,  
16 in accordance with Local Civil Rule 5(g)(3)(A), to determine whether the designating party will  
17 remove the confidential designation, whether the document can be redacted, or whether a motion  
18 to seal or stipulation and proposed order is warranted. During the meet and confer process, the  
19 designating party must identify the basis for sealing the specific confidential information at issue,  
20 and the filing party shall include this basis in its motion to seal, along with any objection to sealing  
21 the information at issue. Local Civil Rule 5(g) sets forth the procedures that must be followed and  
22 the standards that will be applied when a party seeks permission from the court to file material  
23 under seal. A party who seeks to maintain the confidentiality of its information must satisfy the  
24 requirements of Local Civil Rule 5(g)(3)(B), even if it is not the party filing the motion to seal.  
25 Failure to satisfy this requirement will result in the motion to seal being denied, in accordance with  
26 the strong presumption of public access to the Court's files.

1     5.     DESIGNATING PROTECTED MATERIAL

2             5.1     Exercise of Restraint and Care in Designating Material for Protection. Each party  
3 or non-party that designates information or items for protection under this agreement must take  
4 care to limit any such designation to specific material that qualifies under the appropriate  
5 standards. The designating party must designate for protection only those parts of material,  
6 documents, items, or oral or written communications that qualify, so that other portions of the  
7 material, documents, items, or communications for which protection is not warranted are not swept  
8 unjustifiably within the ambit of this agreement.

9             Mass, indiscriminate, or routinized designations are prohibited. Designations that are  
10 shown to be clearly unjustified or that have been made for an improper purpose (*e.g.*, to  
11 unnecessarily encumber or delay the case development process or to impose unnecessary expenses  
12 and burdens on other parties) expose the designating party to sanctions.

13             If it comes to a designating party's attention that information or items that it designated for  
14 protection do not qualify for protection, the designating party must promptly notify all other parties  
15 that it is withdrawing the mistaken designation.

16             5.2     Manner and Timing of Designations. Except as otherwise provided in this  
17 agreement (see, *e.g.*, second paragraph of section 5.2(a) below), or as otherwise stipulated or  
18 ordered, disclosure or discovery material that qualifies for protection under this agreement must  
19 be clearly so designated before or when the material is disclosed or produced.

20             (a)     Information in documentary form: (*e.g.*, paper or electronic documents and  
21 deposition exhibits, but excluding transcripts of depositions or other pretrial or trial proceedings),  
22 the designating party must affix the word "CONFIDENTIAL" to each page that contains  
23 confidential material. If only a portion or portions of the material on a page qualifies for protection,  
24 the producing party also must clearly identify the protected portion(s) (*e.g.*, by making appropriate  
25 markings in the margins).

(b) Testimony given in deposition or in other pretrial proceedings: the parties and any participating non-parties must identify on the record, during the deposition or other pretrial proceeding, all protected testimony, without prejudice to their right to so designate other testimony after reviewing the transcript. Any party or non-party may, within fifteen days after receiving the transcript of the deposition or other pretrial proceeding, designate portions of the transcript, or exhibits thereto, as confidential. If a party or non-party desires to protect confidential information at trial, the issue should be addressed during the pre-trial conference.

(c) Other tangible items: the producing party must affix in a prominent place on the exterior of the container or containers in which the information or item is stored the word "CONFIDENTIAL." If only a portion or portions of the information or item warrant protection, the producing party, to the extent practicable, shall identify the protected portion(s).

5.3 Inadvertent Failures to Designate. If timely corrected, an inadvertent failure to designate qualified information or items does not, standing alone, waive the designating party's right to secure protection under this agreement for such material. Upon timely correction of a designation, the receiving party must make reasonable efforts to ensure that the material is treated in accordance with the provisions of this agreement.

## 6. CHALLENGING CONFIDENTIALITY DESIGNATIONS

6.1 Timing of Challenges. Any party or non-party may challenge a designation of confidentiality at any time. Unless a prompt challenge to a designating party's confidentiality designation is necessary to avoid foreseeable, substantial unfairness, unnecessary economic burdens, or a significant disruption or delay of the litigation, a party does not waive its right to challenge a confidentiality designation by electing not to mount a challenge promptly after the original designation is disclosed.

6.2 Meet and Confer. The parties must make every attempt to resolve any dispute regarding confidential designations without court involvement. Any motion regarding confidential designations or for a protective order must include a certification, in the motion or in a declaration

1 or affidavit, that the movant has engaged in a good faith meet and confer conference with other  
2 affected parties in an effort to resolve the dispute without court action. The certification must list  
3 the date, manner, and participants to the conference. A good faith effort to confer requires a face-  
4 to-face meeting or a telephone conference.

5 6.3 Judicial Intervention. If the parties cannot resolve a challenge without court  
6 intervention, the designating party may file and serve a motion to retain confidentiality under Local  
7 Civil Rule 7 (and in compliance with Local Civil Rule 5(g), if applicable). The burden of  
8 persuasion in any such motion shall be on the designating party. Frivolous challenges, and those  
9 made for an improper purpose (*e.g.*, to harass or impose unnecessary expenses and burdens on  
10 other parties) may expose the challenging party to sanctions. All parties shall continue to maintain  
11 the material in question as confidential until the court rules on the challenge.

12 7. PROTECTED MATERIAL SUBPOENAED OR ORDERED PRODUCED IN OTHER  
13 LITIGATION

14 If a party is served with a subpoena or a court order issued in other litigation that compels  
15 disclosure of any information or items designated in this action as “CONFIDENTIAL,” that party  
16 must:

17 (a) promptly notify the designating party in writing and include a copy of the  
18 subpoena or court order;

19 (b) promptly notify in writing the party who caused the subpoena or order to  
20 issue in the other litigation that some or all of the material covered by the subpoena or order is  
21 subject to this agreement. Such notification shall include a copy of this agreement; and

22 (c) cooperate with respect to all reasonable procedures sought to be pursued by  
23 the designating party whose confidential material may be affected.

24 8. UNAUTHORIZED DISCLOSURE OF PROTECTED MATERIAL

25 If a receiving party learns that, by inadvertence or otherwise, it has disclosed confidential  
26 material to any person or in any circumstance not authorized under this agreement, the receiving

1 party must immediately (a) notify in writing the designating party of the unauthorized disclosures,  
 2 (b) use its best efforts to retrieve all unauthorized copies of the protected material, (c) inform the  
 3 person or persons to whom unauthorized disclosures were made of all the terms of this agreement,  
 4 and (d) request that such person or persons execute the “Acknowledgment and Agreement to Be  
 5 Bound” that is attached hereto as Exhibit A.

6 9. INADVERTENT PRODUCTION OF PRIVILEGED OR OTHERWISE PROTECTED  
 7 MATERIAL

8 When a producing party gives notice to receiving parties that certain inadvertently  
 9 produced material is subject to a claim of privilege or other protection, the obligations of the  
 10 receiving parties are those set forth in Federal Rule of Civil Procedure 26(b)(5)(B). This provision  
 11 is not intended to modify whatever procedure may be established in an e-discovery order or  
 12 agreement that provides for production without prior privilege review. The parties agree to the  
 13 entry of a non-waiver order under Fed. R. Evid. 502(d) as set forth herein.

14 10. NON TERMINATION AND RETURN OF DOCUMENTS

15 Within 60 days after the termination of this action, including all appeals, each receiving  
 16 party must return all confidential material to the producing party, including all copies, extracts and  
 17 summaries thereof. Alternatively, the parties may agree upon appropriate methods of destruction.

18 Notwithstanding this provision, counsel are entitled to retain one archival copy of all  
 19 documents filed with the court, trial, deposition, and hearing transcripts, correspondence,  
 20 deposition and trial exhibits, expert reports, attorney work product, and consultant and expert work  
 21 product, even if such materials contain confidential material.

22 The confidentiality obligations imposed by this agreement shall remain in effect until a  
 23 designating party agrees otherwise in writing or a court orders otherwise.

24 IT IS SO STIPULATED, THROUGH COUNSEL OF RECORD.

25 DATED this 16th day of November, 2020.



**STILLAGUAMISH TRIBE OF INDIANS**

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PURSUANT TO STIPULATION, IT IS SO ORDERED

IT IS FURTHER ORDERED that pursuant to Fed. R. Evid. 502(d), the production of any documents in this proceeding shall not, for the purposes of this proceeding or any other federal or state proceeding, constitute a waiver by the producing party of any privilege applicable to those documents, including the attorney-client privilege, attorney work-product protection, or any other privilege or protection recognized by law.

DATED: November 19, 2020.



RICARDO S. MARTINEZ  
CHIEF UNITED STATES DISTRICT JUDGE

EXHIBIT A

ACKNOWLEDGMENT AND AGREEMENT TO BE BOUND

I, \_\_\_\_\_ [print or type full name], of  
\_\_\_\_\_ [print or type full address], declare under penalty of  
perjury that I have read in its entirety and understand the Stipulated Protective Order that was  
issued by the United States District Court for the Western District of Washington on [date] in the  
case of *United States of Washington, et al. v. State of Washington, et al.*, C70-9213, Subproceeding  
17-03. I agree to comply with and to be bound by all the terms of this Stipulated Protective Order  
and I understand and acknowledge that failure to so comply could expose me to sanctions and  
punishment in the nature of contempt. I solemnly promise that I will not disclose in any manner  
any information or item that is subject to this Stipulated Protective Order to any person or entity  
except in strict compliance with the provisions of this Order.

I further agree to submit to the jurisdiction of the United States District Court for the  
Western District of Washington for the purpose of enforcing the terms of this Stipulated Protective  
Order, even if such enforcement proceedings occur after termination of this action.

Date: \_\_\_\_\_

City and State where sworn and signed: \_\_\_\_\_

Printed name: \_\_\_\_\_

Signature: \_\_\_\_\_